

**HIGHWAYS AND TRANSPORT  
SCRUTINY COMMITTEE  
11 DECEMBER 2017**

**PRESENT: COUNCILLOR M BROOKES (CHAIRMAN)**

Councillors C J T H Brewis (Vice-Chairman), Mrs J Brockway, R Grocock, S P Roe, B Adams, R B Parker, A N Stokes, E W Strenziel and I G Fleetwood

Councillors: R G Davies and Mrs C L Perraton-Williams attended the meeting as observers

Officers in attendance:-

Matt Jones (Parking Services Manager), Paul Rusted (Infrastructure Commissioner), Daniel Steel (Scrutiny Officer), Rachel Wilson (Democratic Services Officer) and Andy Gutherson (County Commissioner for Economy and Place)

**38 APOLOGIES FOR ABSENCE/REPLACEMENT MEMBERS**

Apologies for absence were received from Councillors Mrs W Bowkett and M A Griggs.

The Chief Executive reported that, under Local Government (Committee and Political Groups) Regulations 1990, Councillors B Adams and I G Fleetwood had been appointed to the Highways and Transport Scrutiny Committee to replace Councillors C L Strange until further notice and Mrs W Bowkett for this meeting only.

**39 DECLARATION OF MEMBERS' INTERESTS**

There were no declarations of interest at this point in the meeting.

**40 MINUTES OF THE MEETING HELD ON 6 NOVEMBER 2017**

RESOLVED

That the minutes of the meeting held on 6 November 2017 be signed by the Chairman as a correct record.

**41 ANNOUNCEMENTS BY THE CHAIRMAN, EXECUTIVE COUNCILLOR AND LEAD OFFICERS**

The Chairman requested that thanks to the gritter crews for their work during the recent cold snap be recorded, and also expressed thanks to the officers for the updates sent to councillors in relation to winter maintenance.

Members were advised that in relation to the item from the previous meeting on weed control, the Executive and Executive Councillor had been asked to examine the frequency of weed spraying and asking them to consider this as part of the upcoming budget round.

There were no announcements at this time from the Executive Councillor for Highways, Transport and IT or the senior officers.

#### 42 UPDATE ON HIGHWAYS 2020

The Committee received an update from Paul Rusted, Infrastructure Commissioner, on the progress with the Highways 2020 options appraisal following the meeting of the Executive on 5 December 2017. It was reported that this was unanimously well received by the Executive and provided the opportunity to move on with the rest of the work. Since the meeting, various working groups had started meeting including officer groups looking at the performance specification and contract documents. This work would be brought back to this committee as well as the councillor working group.

The authority was still undertaking market engagement and there continued to be interest in the work from those companies that would be interested in tendering for this work. It was considered positive that there was a lot of interest in tendering for this work particularly as there were projects such as HS2 which were beginning to have an impact on capacity within the industry.

Officers would begin working on tender documents to ensure that they were ready to go out at the appropriate time.

Members queried how the HS2 project would impact on Lincolnshire and were advised that it would be due to civil engineering resources and it was being found that a lot of staff from civil engineering companies were being drawn to the HS2 scheme, and it was already proving difficult to recruit to vacancies for the Lincoln Eastern Bypass. There was also the issue of material supply, as a project such as HS2 required a lot of materials, which could cause the market costs of materials to increase.

#### 43 CCTV TRIAL ENFORCEMENT REPORT

The Committee received a comprehensive report regarding the CCTV enforcement trial implemented outside eight schools within the county. It was noted that the Highways and Transport Scrutiny Committee had previously supported and recommended that Lincolnshire County Council implement a trial scheme involving a CCTV vehicle to be used outside of eight primary schools to monitor motorist's behaviour on school keep clear markings. The scheme was implemented in January 2017 and was ongoing at the time of the meeting.

It was reported that the eight schools involved in the trial were as follows:

- William Alvey Primary School, Eastgate, Sleaford
- St Thomas' School, Wyberton Low Road, Boston

**HIGHWAYS AND TRANSPORT SCRUTINY COMMITTEE**  
**11 DECEMBER 2017**

- Boston West Academy, Sussex Avenue, Boston
- National Junior School, Castlegate, Grantham
- Sir Francis Hill School, Bristol Drive, Lincoln
- The Priory Witham Academy, Shannon Ave, Lincoln
- Leslie Manser Primary School Kingsdown Road, Lincoln
- Kingsdown Nursery School, Kingsdown Road, Lincoln

Members were provided with an opportunity to ask questions to the officers present in relation to the information contained within the report and some of the points raised during discussion included the following:

- The Executive Councillor commented that it was an excellent report, and reported that he had visited each of the locations before the trial, and again during the trial with an officer. It was acknowledged that there were some substantial challenges with some of the locations.
- Generally the trial had been very well received, and there had been a number of head teachers who had been in contact requesting the trial for their school. There had been some negative feedback from those schools where the authority had found it difficult to engage on these issues.
- It was clarified that a majority of the parents spoken to as part of this trial were drivers, and it was not just the 'walking' parents who were supportive of this initiative.
- One member commented that safety outside schools was regularly reported as an issue at the Carholme Forum meetings.
- It was suggested that extending the trial was the right thing to do and then would need to be examined whether it became part of the day to day business of the authority.
- It was queried how long a vehicle had to be on zig zag lines for it to be classed as an offence. Members were advised that these were no stopping areas and as soon as the car stops it would be in breach of the restrictions.
- It was noted that evidence had to be strong enough to be able to issue a ticket, such as recording the car registration number as well as clear signage in the area. The footage would then be sent to the back office to review and it would be determined whether there was enough evidence to issue a ticket.
- It was commented that the CCTV vehicles were expensive items to purchase and it was queried whether there would be a way to make better use of them as they would probably not be used between 9am and 2.45pm. It was queried whether they could be used for pedestrian crossings, however, members were advised that there were limits on what the camera could actually do.
- It was noted that the safety signs around schools were only advisory and were not enforceable, and a traffic regulation order was required to make them compliant. The only areas where they were enforceable were outside of those schools which were included in the trial.
- It was queried whether the perception that it was negative to drive to the school could be encouraged, and other methods of travelling to schools such as walking trains, linking with pub car parks for parking and then walking the rest of the school etc. be promoted. It was noted that in relation to these initiatives, after an initial burst of enthusiasm take up often dropped off.

**HIGHWAYS AND TRANSPORT SCRUTINY COMMITTEE  
11 DECEMBER 2017**

- In terms of the suggestion for the CCTV vehicles to be able to park on yellow lines, members commented that they would support it, and it was confirmed that a dispensation would be issued to allow the vehicle to park and there would be a notice which could be displayed in the vehicle clarifying why the vehicle was there.
- It was highlighted that in terms of the proposal to extend the trial for a further 12 months, each year there would be a new intake of children and therefore new sets of parents. It was noted that one of the aims would be to carry out education and ongoing training. It was suggested that it should not be looked at for just 12 months and it was hoped that this would continue.
- It was commented that schools played a key role in getting information out to parents.
- It was reported that in some areas it had been known for some parents to park in other peoples' driveways.
- It was noted that due to the layouts around some schools, at some site, the parking restriction could not be made enforceable.
- One member commented that at the parish council meetings they attended, the parking situation around schools came up at almost every meeting.
- The lack of schools in the South Holland area in the trial was highlighted, and it was requested whether a school from South Holland could be included if the trial was extended for another 12 months. It was noted that the parking outside of schools was one of the issues which generated the most comments and queries from the public. It was also noted that a lot of feedback was received from the area highways managers about where particular issues were occurring. It was also noted that if officers became aware of a particular school where there were a lot of complaints then someone would look at it more closely.
- In relation to the particular query about the inclusion of schools in South Holland, it was noted that the council did not receive a lot of comments from this area of the county.
- It was queried whether there was any way that the Police could help in terms of cars parking illegally and causing an obstruction. Members were advised that it would be almost impossible to prove cars were causing an obstruction without a lot of effort. However, a number of fixed penalty notices had been issued around the county from obstruction.
- It was commented that it had been observed where cars had started parking outside of schools from 2.00pm. It was thought that there was a need to enforce tickets as fully as possible, as this was an issue outside all schools in the county.
- It was suggested that parking a CCTV vehicle in an area with parking restrictions would make the council look hypocritical and the public would not respect the Authority for that action even though the vehicle would have been issued with a dispensation.
- It was queried what the authority wanted to achieve through the extension of the trial, was it to try and deliver an equitable service or to address the areas with the greatest pressures. It was also queried whether the trial, if it was extended, would be a replication of the eight existing sites, or if it would look to have a more even spread of schools throughout the county.

**HIGHWAYS AND TRANSPORT SCRUTINY COMMITTEE**  
**11 DECEMBER 2017**

- There was support from the Committee for the extension of the trial, but caution was expressed regarding the issue of granting permission for the CCTV vehicles to park in areas with parking restrictions.
- It was felt that further information was required on how the trial extension would be implemented, as well the use of fixed point CCTV.

RESOLVED

1. That the Committee support the extension of the CCTV enforcement trial for a further 12 months.
2. That a feasibility study be carried out and the outcomes reported back to a future meeting of the Committee.
3. That a further update be presented to the Committee in 2018.

44 PERFORMANCE REPORT, QUARTER 2 (JULY 2017 TO SEPTEMBER 2017)

Consideration was given to a report which set out the performance of the highways service including the Lincolnshire Highways Alliance, Major Highway Schemes Update, the National Highways and Transport (NHT) Survey 2017 and the Customer Satisfaction Information.

Members were guided through the report and were given the opportunity to ask questions to the officers present in relation to the information contained within the report and some of the points raised during discussion included the following:

- It was commented that the Alliance performance was good, but the results of the NHT Survey were disappointing.
- In terms of the transport assessment for the western growth corridor, implications for impacts on the A46 were being scoped, but it would come down to an issue of balancing costs against a list of priorities.
- It was commented that the satisfaction levels being down were more likely due to the visible weeds at the side of the road, as this would create a perception about the condition of the roads in general.
- It was queried whether there was any merit in looking at the quality of footpaths arounds schools, however, it was noted that this should be included as part of a school's travel plan.
- In terms of the Lincoln Eastern Bypass, it was commented that one of the issues was capacity and cars being stationary, and so it was queried whether so many roundabouts were needed. However, it was also considered positive that the project was coming in under budget in some areas, and it was queried whether the savings could be used to make modifications to the scheme.
- It was queried whether there was an issue of confidence with the contractor as its share price had dropped dramatically since the start of the contract as details of its financial situation had emerged. Members were reassured that the project would be constructed and finished in an appropriate time. It was noted that some of the issues being experienced by the contractor had so far on had any impact on this project. The phase of works which would be the

earth works was about to commence and the authority would be closely monitoring the project.

- It was noted that ragwort was a particularly difficult weed to remove and that it needed to be sprayed at the right time, officers reported that it would only be treated where it was adjacent to live stock.
- It was important that the archaeology from the Lincoln Eastern Bypass was captured and recorded.
- Queries were raised regarding the repair of faulty streetlights, and members were advised that there should not be any back log and as long as they were being reported in the correct way they should be being repaired.
- It was noted that in relation to the National Highways and Transport Survey, and the Highways Maintenance/Enforcement theme benchmark results, Lincolnshire had not achieved the average result for any of the indicators. Members were advised that the survey had been sent out to between 1400 – 1500 members of the public, and measured peoples satisfaction with certain aspects of the highways service. In technical terms, it was believed that the highways network was performing well.
- It was thought that customer perception of highways services should be better than it was. It was noted that there were some authorities who had a poorer condition of highway, but were receiving higher customer satisfaction scores.
- Members were advised that the authority would continue to carry out work in accordance with the asset management strategy but there was a need to start to think about how the authority could have an impact on the customer perception of the work carried out.
- A suggestion of holding a focus group with some of the respondents of the survey was put forward, but it was commented that this tended to only produce individual responses and it was suggested that it could be more effective to speak with other authorities to get a more positive message.
- It was confirmed that the archaeology work for the Grantham Southern Relief Road was due to commence in January 2018.
- In relation to the Grantham Southern Relief Road it was reported that in broad terms, the design work was mainly complete, but there a couple of issues where some more detailed decisions on the impact of the work on nearby land were needed. Just about all comments from Highways England on the design for phase 2 had been received with only minor adjustments required.
- It was commented that from a highways point of view, the authority was doing well across the county, and it was thought that officers from the Communications Team should be in attendance at these meetings to advise members on how to best present this information to other organisations such as parish and district councils.
- It was commented that members were pleased that a scheme for a relief road in Hykeham was being worked on.
- It was confirmed that actions set out in Appendix D to the report would be progressed, and the Committee would receive feedback on this which would be included in the next performance report.
- It was requested that a report on a short term communications strategy should be brought to a future meeting.

**RESOLVED**

1. That progress against the action plan set out in Appendix D to the report be included in the next performance report to the Committee.
2. That a report on a Communication Strategy be brought to a future meeting of the Committee to address the public perception of the condition of the county's highways.
3. That the comments made in relation to the performance report be noted.

**45 HIGHWAYS AND TRANSPORT SCRUTINY COMMITTEE WORK PROGRAMME**

Consideration was given to a report which enabled the Committee to consider and comment on the content of its work programme for the coming year to ensure that scrutiny activity was focused where it could be of greatest benefit.

Members were advised that at the next meeting on 22 January 2018, the Committee would have the opportunity to consider and comment on the proposed highways budget.

It was also noted that the following items would be added to the work programme:

- Short term communications strategy
- CCTV enforcement trial strategy

It was also noted that a meeting of the Well Managed Highways Sounding group would be booked in for after the next meeting in January.

It was reported that two subjects had been identified for future scrutiny as follows:

- Speed management policy for 20mph limits
- Roundabout sponsorship

It was suggested that a report on both of these subjects should come to the Committee to determine whether they should go forward to the Overview and Scrutiny Management Board as a topic for Scrutiny Panel.

**RESOLVED**

1. That the work programme as set out in Appendix A of the report be noted.
2. That the future agenda items identified be added to the work programme.
3. That the potential scrutiny panel topics highlighted above be investigated further.

The meeting closed at 12.30 pm